

REPUBLIKA NG PILIPINAS SANGGUNIANG PANLUNGSOD LUNGSOD NG ORMOC

LGU-ORMOC CITY 2020 20

ANTONIETA CEXCERRE FROM THE MINUTES OF THE REGULAR SESSION OF THE MANG PANCOLLEGE ANTONIETA CENTRAL PROPERTIES OF THE REGULAR SESSION OF THE MANG PANCOLLEGE AND THE MANGE PANCOLLEGE AND THE PANCOLLEGE Secretary to the FIFTEENTH SANGGUNIANG PANLUNGSOD NG ORMOC HELD RECORDS SEC THE SANGGUNIANG PANLUNGSOD SESSION HALL ON MAY 19, 2020

PRESENT:

Leo Carmelo L. Locsin, Jr. Benjamin S. Pongos, Jr., Roiland H. Villasencio, Tomas R. Serafica, Nolito M. Quilang, Eusebio Gerardo S. Penserga, Jasper M. Lucero, Peter M. Rodriguez, Vincent L. Rama, Gregorio G. Yrastorza III, Lalaine A. Marcos, Esteban V. Laurente,

City Vice Mayor & Presiding Officer SP Member, Majority Floor Leader SP Member, 1st Asst. Majority Floor Leader SP Member, Presiding Officer "Pro-Tempore" 2nd Asst. Majority Floor Leader, SP Member

SP Member

SP Member

SP Member

SP Member SP Member

SP Member

Ex-Officio SP Member, Chapter President,

Liga ng mga Barangay ng Ormoc Ex-Officio SP Member, Chapter President,

Joan Marbie C. Simbajon, Panlungsod na Pederasyon ng mga Sangguniang Kabataan ng Ormoc

PREFATORY STATEMENT

WHEREAS, Article II, Section 15 of the Constitution provides that the State shall protect and promote the right to health of the people and instill health consciousness among them;

WHEREAS, it is among the mandate of the City to effectively implement programs, projects and services that promote the health and well-being of every Ormocanon, prevent and control diseases among population at risks, protect individuals, families and communities exposed to hazards and risks;

WHEREAS, the emergence of the 2019 Coronavirus Disease (COVID-19), Severe Acute Respiratory Syndrome (SARS), Avian Influenza, Ebola, and the Middle East Respiratory Syndrome Coronavirus (MERS-CoV) infections have been acknowledged by the global community to cause potential public health emergencies of international concern;

WHEREAS, there are recurrent threats of other diseases that contribute to the high incidence of infectious diseases in the country;

WHEREAS, the proliferation of these diseases persist due to increased globalization and mobility of travellers and products, and thus, threatens the lives and safety of Ormocanons, as well as the economy; and

WHEREAS, in the event that any or a combination of these diseases result in outbreaks leading to epidemics and even a worldwide pandemic, there is a need for public health interventions to ensure efficient response to assess, monitor, contain, control, and prevent the spread of any potential epidemic within the jurisdiction of Ormoc City;

WHEREFORE, on joint motion of SP Members Eusebio Gerardo S. Penserga, Chairman, Committee on Health & Sanitation and SP Member Benjamin S. Pongos, Jr., Chairman, Committee on Laws & Ordinances, severally seconded by SP Members Roiland H. Villasencio, Tomas R. Serafica, Peter M. Rodriguez, Vincent L. Rama, Lalaine A. Marcos, Esteban V. Laurente, and Joan Marbie C. Simbajon; be it

RESOLVED, to enact:

ORDINANCE NO. 026 (Series of 2020)

AN ORDINANCE IMPOSING CRUCIAL PUBLIC HEALTH INTERVENTIONS TO BE OBSERVED DURING PERIODS OF DECLARED PUBLIC HEALTH EMERGENCIES AFFECTING THE CITY OF ORMOGRAND PROVIDING PENALTIES FOR VIOLATIONS THEREOF AND FOR OTHER PURPOSES.

BE IT ENACTED by the $15^{\rm th}$ Sangguniang Panlungsod in its session duly assembled, that:

SECTION 1. SHORT TITLE. This Ordinance shall be known as the Public Health Interventions during Public Health Emergencies Ordinance.

SECTION 2. SCOPE. This Ordinance shall come into application only in cases of a public health emergency, as defined under this Ordinance, *ipso facto* upon the declaration by competent health authority, whether declared by local or national authority, affecting Ormoc City. This shall apply to all persons within the jurisdiction of Ormoc City, regardless of the nature or reason of stay or being in the City.

SECTION 3. DEFINITION OF TERMS. As used in this Ordinance, the following terms shall mean:

- a. Basic Necessities include rice; corn; bread; fresh, dried and canned fish and other marine products, fresh pork, beef and poultry meal; fresh eggs, fresh and processed milk; fresh vegetables; root crops; coffee; sugar; cooking oil; salt; laundry soap; detergents; firewood; charcoal; candles; and drugs classified as essential by the Department of Health.
- b. City Ormoc City, Leyte and/or LGU Ormoc.
- c. **Children** persons below eighteen (18) years, for purposes of this Ordinance.
- d. **CHD** City Health Department.
- e. **Conveyances** includes public or private transport services in a process of transporting someone or something from one place to another.
- f. **Curfew** regulation requiring people to remain indoors between specified hours, shall be from 10:00 o'clock in the evening to 5:00 in the morning of the following day or in such days and/or time as declared by the LCE upon recommendation by pertinent Task Force or CHD.
- g. **Discrimination** any act which causes stigma, disgrace, shame, humiliation, harassment or otherwise discriminating acts or omissions which may directly or indirectly incite to discriminate or harass a person.

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- h. **Disease** refers to an illness due to a specific toxic substance, occupational exposure or infectious agent, which affects a susceptible individual, either directly or indirectly, as from an infected animal or person, or indirectly through an intermediate host, vector, or the environment.
- i. **DOH** Department of Health
- j. **Frontliner** refers to a person/s rendering emergency frontline services, border control and other critical services. These includes members of the Philippine National Police (PNP), Armed Forces of the Philippines (AFP), Philippine Coast Guard (PCG), City Disaster Risk Reduction Management Office (CDRRMO) and other government instrumentalities such as: barangay officials, Barangay Tanods/Purok leaders and other instrumentalities, private or public, providing volunteer services during a local or national declared health emergency.
- k. **Health Care Worker** is one who delivers care and services to the sick and ailing either directly as doctors and nurses or indirectly as aides, helpers, laboratory technicians, barangay health workers and the like.
- Infectious Diseases diseases caused by pathogenic microorganisms, such as bacteria, viruses, parasites or fungi; the diseases can be spread, directly or indirectly, from one person to another.
- m. **Intoxication** the condition of being drunk as the result of drinking alcohol or beverages.
- n. LCE Local Chief Executive/City Mayor.
- o. **Liquor** a beer, liquor or alcoholic beverages, whether distilled or fermented, such as but not limited to gin, brandy, whisky, beer or other locally remented wines such as tuba, basi and the like.
- p. Locally Stranged Individual refers to an individual affected by work suspension or closure, who is in Ormoc which is not his/ her permanent residence, and is unable to return home on account of lockdown by reason of the PHE.
- q. **Personal Protective Equipment (PPE)** refers to the materials used to cover the human body, or any part of the human body in order to prevent contamination from the disease. This includes eye protectors or goggles, gowns, gloves, face masks, among others.
- r. **PHE** Public Health Emergency refers to an occurrence or imminent threat of an illness or health condition that:
 - 1. Is caused by any of the following:
 - (i.) Bio terrorism;
 - (ii.) Appearance of a novel or previously controlled or eradicated infectious agent or;
 - (iii.) Biological toxin; and
 - 2. Poses a high probability of any of the following:
 - (i) A large number of deaths in the affected population;
 - (ii) A large number of serious injuries or long-term disabilities in the affected population;
 - (iii) Widespread exposure to an infectious or toxic agent that poses a significant risk of substantial harm to a large number of people in the affected population;

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- (iv) International exposure to an infectious or toxic agent that poses a significant risk to the health of citizens of other countries; or
- (v) Trade and travel restrictions.
- s. **Physical/Social Distancing** Keeping space between one and another person outside one's home, such as travelling only when necessary, especially on public transport or for overseas trips; avoiding social venues like cinemas and clubs; avoiding gatherings of large groups of people; restricting visitors; and, if you do go out in public, maintaining a safe distance from others. Distancing aims to reduce the amount of interaction people have while allowing them to carry out their necessary day-to-day activities. It also helps reduce the chances of picking the infectious virus, bacteria or pathogen up and then spreading it to others.
- t. **Price Ceiling** means the maximum price at which any basic necessity or prime commodity may be sold to the general public.
- u. **Prime Commodities** include fresh fruits, flour; dried processed and canned pork; beef and poultry meat; dairy products not falling under basic necessities; noodles; onions; garlic; vinegar; patis; soy sauce; toilet soap; fertilizer; pesticides; herbicides; poultry; swine and cattle feeds; veterinary products for poultry, swine and cattle; paper; school supplies; nipa shingles; sawali; cement; clinker; GI sheets; hollow blocks; plywood; plyboard; construction nails; patteries; electrical supplies; light bulbs; steel wire; and all drugs not classified as essential drugs by the Department of Nealth.
- v. Quarantine -intervention relating to people with history of exposure to the disease, eq. have come in close contact with another or have travelled to a place with incidence of the infection/disease, in order to restrict their movement, to see if these people become sick, while preventing further transmission of pathogen.
- w. **Remains** refers to the body or parts of the body of a dead person including the cremated remains.
- Self-isolation intervention relating to people with possible infection/disease related to the declared public health emergency. It involves more stringent and widened application of distancing practices such as: not going to work or school; not travelling; not having visitors; not leaving the house and instead asking others to help if you need supplies; not sharing a bed; and not sharing household items like towels and utensils. It aims to separate people who are already sick from the rest of the population.
- y. **Senior Citizen** person whose age is <u>60</u> years old and above.
- z. **Social Gathering** as used in this Ordinance means interactions among individuals in small, medium and large groups for social and community purposes, which may include, but not limited to, a gettogether, party, tea, dinner, barbecue, dance, festival, celebration, function, who are not members of the same principal place of residence. The allowed number of persons in different classes or types of social gatherings shall be prescribed by the LCE upon recommendation by the CHD or TF.

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- aa. **Task Force** group tasked to tackle the Public Health Emergency created pursuant to Section 21 hereof.
- bb. **Vulnerable Persons** include senior citizens, children, persons who are immunocompromised or with co-morbidities and pregnant women, and those who are defined as such by competent health authorities depending on the nature of the public health emergency.

Terms used in this ordinance which definition are not provided for under this section or this ordinance shall have its ordinary meaning.

SECTION 4. STAY HOME DIRECTIVE. When required by the LCE, persons shall not leave their principal places of residence except for, and only to the extent reasonably necessary to accomplish, the following:

- a. get food and/or essential goods or services;
- b. obtain health care services
- c. perform work, conduct essential business or undertaking, which work/business/undertaking cannot be reasonably performed from the person's place of residence;
- d. render care or assistance to another in need thereof, where care includes visit by significant other, family close friend for purposes of maintaining mental health;
- e. for education, subject to suspension of classes by pertinent authorities;
- f. assist with, or participate in an investigation by a law enforcement;
- g. attend to court or tribunal, pursuant to order therefrom;
- h. avoid injury or illness;
- i. escape a risk from harm; and,
- j. Others as may be directed by LCE.

Further, the LCE, upon the recommendation of the CHD, may impose upon specific group(s) or class(es) of person(s) who are particularly vulnerable to the disease relating to the declared PHE, the stay at home directive or instructions similar thereto.

The LCE may issue directive(s) to regulate the movement of all person(s) to work and/ or essential activities, whenever deemed necessary under the circumstances as may be recommended by the CHD, including but not limited to the release and use of quarantine pass by the public.

gathering shall be prohibited, provided, that where necessary, and subject to further restriction(s) as the LCE may impose, upon the recommendation of the City Health Officer or the Task Force a person may accompany/visit another, for purposes of care and assistance only. Members of the same household may leave their residence at the same time where care or service is required by said members or a member needs physical assistance of others, and there is no other reasonable way for an allowed purpose to be achieved.

SECTION 6. **PHYSICAL/SOCIAL DISTANCING OUTSIDE HOUSEHOLDS/DWELLING**. Any person, out of his/her home or in a public/community setting, shall maintain, at all times, physical distances as may be prescribed by the LCE. Establishments and conveyances catering to the public, no matter the size, shall implement means to ensure that minimum distance between persons shall be maintained, such as, but not limited to, directing one way traffic flow within the establishment, maintaining entry and exit points, limiting the number of persons allowed entry at one time, provided seating is set at the prescribed physical distance.

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Any person/establishment who fails to maintain or implement the required distance shall be penalized under this Ordinance and/or other applicable laws.

SECTION 7. CURFEW HOURS; EXEMPTION. When directed by the LCE, all persons, regardless of age or residence, are prohibited to loiter, wander, stroll, play or to remain or stay in public places within the territorial jurisdiction of the City without legal or justifiable reason from 10 o'clock in the evening to 5 o'clock in the morning of the following day, daily, unless otherwise prescribed by the LCE, save those falling under herein exceptions:

- 1. Those who work within the hours prohibited by this Ordinance;
- 2. Doctors, nurses, and other health personnel, ambulance drivers, and like persons;
- 3. Peace and Order personnel in the Barangay and City levels, as determined by the Local Chief Executive;
- 4. Emergency cases as may be allowed by the City Health Office:
- 5. Other meritorious cases as may be determined by the Local Chief Executive.

SECTION 8. MANDATORY USE OF PPE. When directed by the LCE, all persons are mandated to wear such PPEs as may be prescribed by the LCE, when going outside of the premises of their residence at all times, when entering government buildings and offices, business establishments and while in public places, parks and roads and common space within the territorial jurisdiction of Ormoc City.

Business establishments shall prescribe for their employees such PPEs as may be necessary for the containment and prevention of the subject disease/infection, taking into account the nature of the services and/or product that they render and/or provide.

LCE, all persons returning to Ormoc City from travel in places having occurrence of subject infectious disease relating to the declared PHE, including transit therein, shall submit himself/herself to the City Health Department for monitoring when required by the CHD, and shall be subject to such measures as may be required by competent health authority. To this end, each barangay LGU shall institute measures to provide assistance to persons living alone, or have no means of acquiring basic necessities while in quarantine or self-isolation.

mortalities of infectious disease relating to existing public health emergency shall be buried in accordance with pertinent health guidelines. The task force shall formulate guidelines for the disposal of remains, in accordance with applicable laws and regulations, specific to the infection/disease relating to the PHE, including, but not limited to the proper use and disposal of appropriate PPEs in handling remains, decontamination of cadaver bags, use of sealed caskets, prohibition on public viewing of remains. Where public interest and safety requires, the LCE and/or and/or CHD and/or Task Force may treat all deaths as related to the PHE when there is overwhelming difficulty in confirmation of cases.

SECTION 11. DISCRIMINATION AGAINST HEALTH CARE WORKERS, FRONTLINERS AND INDIVIDUALS. It shall be unlawful for any person, natural or juridical, to make utterances, spreading news or claims through social media or in any other means which may cause or tend to cause stigma, disgrace, shame, humiliation or harassment or other discrimination acts against a health worker, a frontliner or an individual infected, under investigation or monitoring due to an infectious diseases or emerging and re- emerging disease.

SECTION 12. FALSE PUBLICATION. It shall be unlawful for any person to make utterances, create or publish information regarding the PHE on social media and any other platform that promotes or tends to promote chaos, panic, anarchy, fear or confusion.

SECTION 13. AUTOMATIC PRICE FREEZE. Upon declaration of a public health emergency, whether declared by local or national authority, prices of basic necessities and prime commodities within Ormoc City shall, upon recommendation from competent authority, automatically be frozen at their prevailing prices for a period of not more than sixty (60) days by the LCE and on the expiration of said period, a price ceiling may be imposed on any basic necessity or prime commodity. Any acts of price manipulation is strictly prohibited and shall be penalized under this Ordinance.

SECTION 14. LIQUOR BAN. When directed by the LCE, the selling/distribution/service and drinking in public place of any form of liquor or alcoholic beverages, or any alcoholic drink that causes intoxication, which may be in the form of whisky, brandy, gin, rum, cordial, liquor, cocktail, wine, champagne, tuba, saki, beer, ale and the like shall not be allowed during the duration of public health emergency. Provided; that, where there is evidence or direction that consuming alcoholic beverages will make a person more vulnerable to the infectious disease relating to the declared PHE, the prohibition shall apply in all settings, including in one's own dwelling, or in private, whether alone or in the company of another.

SECTION 15. BORDER CONTROL. As may be directed by the LCE, the entry, including transit, of all persons into the territorial jurisdiction of Ormoc, whether by land, sea or air travel, may be prohibited, subject to exceptions as may be further provided by LCE in accordance with declared national and local policy, existing laws and rules.

operators of vehicles to enter, use or transit through routes beyond that prescribed by the LCE when delivering, carrying or picking up supplies in or through Ormoc during a PNE.

SECTION 17. DUTY TO REPORT. Barangay officials, owners and operators of business, facilities, establishments receiving the public/conducting any type of operation, shall report violations of any section of this ordinance. Where the person has duty to report and is shown to have knowledge of the commission of any act violating this Ordinance, s/he shall be liable for violation and be subject to penalties herein set forth. The omission by a Barangay officials of this duty shall further subject him/ her to administrative liabilities as may be provided by Republic Act No. 7160, otherwise known as the Local Government Code of 1991, and/or applicable laws.

SECTION 18. ACCESS TO SERVICES AND GOODS. Stakeholders in the community and business shall implement measures to minimize physical contact among persons in their services and undertakings in accordance with the physical distances as may be prescribed in relation to Section 7 hereof. Where applicable, availment of services shall be made by appointment or through telephone or deliveries. Where personal appearance is necessary, applicable measures imposed in this Ordinance shall be observed.

They shall disseminate these measures in a medium most widely used, i.e. mobile phones, to allow for scheduled service and minimize crowding in their establishments. Businesses and service providers shall submit updated contact information, safety health programs and such other data as may be required of them to the Business Permits and Licensing Office.

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SECTION 19. SANITATION/DISINFECTION. All business owners, service providers, community organizers, etc., shall provide optimal sanitation in all aspects of operation, the manner and frequency of which will depend upon the nature of the operation and traffic in the area. This may include maintaining hygiene stations and regular disinfection of high touch areas.

SECTION 20. FLEXIBLE WORK HOURS. In times of PHE, employers are encouraged to adopt and implement flexible work hours in workplaces, provided that these are in accordance with the applicable Civil Service Commission, Department of Labor and Employment and Department of Health issuances.

SECTION 21. CREATION OF TASK FORCE. A Task Force shall be created to tackle the Public Health Emergency with the following composition:

Chairperson : Vice Chairperson :

City Mayor City Vice Mayor

Members

SP Committee on Health Chairperson

SP Committee on Peace and Order Chairperson

City Health Officer City Administrator

City Disaster and Risk Reduction Officer City Social Welfare and Development Officer

City Legal Officer
City Budget Officer

Business Permits and Licensing Officer Environmental and Natural Resources Officer

President, Liga ng mga Barangay

President, Ormoc Medical Society or other active

Medical Practitioners' Association

DILG City Local Government Operations Officer

Department of Education Schools Division

Superintendent

Philippine National Police City Director Representative, Civic Society Organization/ Business Organization

The City Mayor may name/designate other members through an Executive Order.

The task force shall perform the following duties and responsibilities:

- Lead the City's prevention and/or management of the spread and control of the subject infection/disease;
- 2. Formulate, approve and implement policies towards the prevention and/or management of the spread and control of the subject infection/disease;
- 3. Implement Department of Health (DOH) protocols and guidelines and extend full cooperation to the DOH and other government agencies to meet the public health emergency;
- Ensure that local health authorities/frontliners have the necessary equipment and protective gadgets such as masks, goggles, gowns, gloves, etc.;
- Cause the training and updating of health workers on subject infection/disease prevention, containment, and control, in coordination with the DOH;

- 6. Conduct city-wide prevention, containment, and control information campaigns to educate the public;
- 7. Cause the posting public advisories about subject infection/disease as well as precautionary measures that the public can take such as maintaining proper hygiene and regular handwashing;
- 8. Coordinate with hospitals and other health care facilities to manage preparations for the management of patients demonstrating symptoms or risks of emerging or re-emerging infectious diseases;
- Formulate exemptions to the impositions of this Ordinance for meritorious and analogous cases guided by the character of activity sought to be exempted, the impositions in place, the disease/infection prevailing, and social justice;
- 10. Capacitate all residents to comply with the directives herein set forth, such as, but not limited to, provision of masks/protective equipment required to each resident, providing relevant health education and information to community leaders and residents, encouraging behavioral change to promote purposeful movement;
- 11. Create such sub-committees as it may deem necessary for the efficient realization of the objective/s contained in this Ordinance.
- 12. Perform such other duties for the effective mitigation and/or management of subject infection/disease.

SECTION 22. PENALTIES. Any violation, act or omission contrary to the impositions/prohibitions provided under this Ordinance, under Sections 4 to 18 shall be punishable with a fine of not less than ONE THOUSAND PHILIPPINE PESOS (PHP1,000.00) but not more than FIVE THOUSAND PHILIPPINE PESOS (PHP5,000.00), and/or imprisonment for a period of not less than one (1) month or more than one (1) year at the discretion of the court.

Any person cited for violation of this ordinance who does not wish to contest the apprehension may opt to pay a fine of ONE THOUSAND PHILIPPINE PESOS (PHP1,000.00), in lieu of the institution of criminal charges.

Violators who opt to pay an administrative fine shall directly pay to the Office of the City Treasurer by presenting the citation ticket issued by the PNP within three (3) days from the date of apprehension. After the lapse of three (3) days from the date of apprehension without payment of the administrative fine to the Office of the City Treasurer, a case shall be filed against the violator in court.

Children caught violating this provision, who are abandoned or who do not have parents or guardians or whose parents or guardians do not have the means to pay the administrative fine but do not wish to contest the charges, may be released after completion of a two-hour seminar conducted by the CSWDO for them and their parents/guardians on values formation, discipline and such other topics as required by the LCE.

Business operators whose establishments are found in violation of this Ordinance shall be fined for every act of violation and shall be ground for revocation of permits issued for its continued operation.

If the violation of this Ordinance is committed by any partnership, corporation or association, the president and the directors or managers thereof shall be deemed to be principals in the offense if they have consented to or knowingly tolerated its commission.

Fines paid for violations of this Ordinance shall accrue to a special account to be established for purposes of public health emergencies, and shall be appropriated only for said purpose.

SECTION 23. FINANCIAL ASSISTANCE TO LOCALLY STRANDED PERSONS. Subject to such guidelines as may be issued by the LCC and to availability of LGU funds and resources, locally stranded persons may be provided financial and material assistance as they may need for their subsistence.

SECTION 24. SEPARABILITY CLAUSE. If for any reason, any provision, portion or part of this Ordinance is found to be inconsistent with any law, other provisions or part or parts thereof not so affected thereby shall remain in full force and effect.

SECTION 25. REPEALING CLAUSE. City Ordinance No. 019 series of 2020; City Ordinance No. 022 series of 2020, City Ordinance No. 023 series of 2020 are all expressly repealed. Further, any ordinance, rules and regulations, resolutions or part thereof inconsistent with this Ordinance are hereby repealed or modified accordingly.

SECTION 26. EFFECTIVITY This Ordinance shall take immediately following compliance with the posting requirements of the Local Government Code of 1991.

ENACTED, May 19, 2020.

RESOLVED, FURTHER, to furnish copies of this Ordinance each to the City Mayor Richard I. Gomez, the City Administrator, Mr. Vincent L. Emnas; the City Legal Officer; Atty. Josephine Mejia-Romero; the City Treasurer's Office; the City Health Department; the CDRRMO; the CSWDO; the City Budget Officer; the HRMO; the BPLO; the ENRD; the President, Liga ng mga Barangay ng Ormoc; the President Ormoc Medical Society; the Schools Division Superintendent, DepEd; ORCHAM; the Philippine Coast Guard; the Armed Forces of the Philippines; the Land Transportation Office; the City Director – PNP; TEAM Office; the City Prosecutor's Office; the Municipal Trial Court in Cities; all Punong Barangays; the City Local Government Operations Officer-DILG; and other offices concerned, all in Ormoc City;

CARRIED UNANIMOUSLY.

I HEREBY CERTIFY to the correctness of the above Ordinance

MARIA ANTONIETA/G. CO HAT

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Secretary to the Sangguniang Panlungsod

Ord. No. 026, S. 2020

ATTESTED:

LEO CARMELO L. LOCSIN, JR. City Vice Mayor & Presiding Officer

APPROVED:

RICHARD I. GOMEZ City Mayor

Date